| 1  | Stephen G. Larson (SBN 145225)  |  |
|--|---|--|
| 2  | slarson@larsonllp.com<br>  Hilary Potashner (SBN 167060)                                    |  |
| 3  | hpotashner@larsonllp.com Jonathan Gershon (SBN 306979)                                      |  |
| 4  | jgershon@larsonllp.com<br>  LARSON LLP<br>  555 South Flower Street, 30 <sup>th</sup> Floor |  |
| 5  | Los Angeles, California 90071 Telephone: (213) 436-4888                                     |  |
| 6  | Facsimile: (213) 623-2000   |  |
| 7  | Attorneys for Defendant<br>JASON EDWARD THOMAS CARDIFF                                      |  |
| 8  |   |  |
| 9  |   |  |
| 10                                       | UNITED STATES   | DISTRICT COURT   |
| 11                                       | CENTRAL DISTRIC   | CT OF CALIFORNIA   |
| 12                                       |   |  |
| 13                                       | UNITED STATES OF AMERICA,   | Case No. 5:23-CR-00021-JGB   |
| 14                                       | Plaintiff,  | DEFENDANT JASON CARDIFF'S NOTICE OF MOTION AND                         |
| 15                                       | VS.   | MOTION TO DISMISS INDICTMENT WITH PREJUDICE                            |
| 16                                       | JASON EDWARD THOMAS<br>CARDIFF,   | MEMORANDUM OF POINTS AND AUTHORITIES                                   |
| 17                                       | Defendant.  | [Filed concurrently with Declaration of                                |
| 18                                       |   | Stephen G. Larson; Declaration of Jason Cardiff; and [Proposed] Order] |
| 19                                       |   | Deter May 6 2024   |
| 20                                       |   | Date: May 6, 2024<br>Time: 2:00 p.m.<br>Courtroom: 1                   |
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DEFENDANT JASON CARDIFF'S MOTION TO DISMISS INDICTMENT WITH PREJUDICE

LARSON LOS ANGELES

### TO ALL PARTIES AND ATTORNEYS OF RECORD:

PLEASE TAKE NOTICE that on May 6, 2024, at 2:00 p.m., or on the date and time as otherwise set by the Court, in the courtroom of the Honorable Jesus G. Bernal, United States District Judge, Defendant Jason Cardiff ("Cardiff"), by and through his attorneys of record, Stephen G. Larson, Hilary Potashner, and Jonathan Gershon, will hereby move this Honorable Court for an order dismissing the indictment with prejudice based on a violation of Cardiff's Fifth Amendment due process rights. Alternatively, Cardiff will hereby move this Honorable Court for an order suppressing all evidence secured by the United States Postal Inspection Service, Department of Justice, and United States Attorney's Office in violation of his Fifth Amendment right to due process and in circumvention of his Fourth Amendment rights against unreasonable searches and seizures. Moreover, Cardiff requests an evidentiary hearing to further develop the record in support of this Motion.

This Motion is based upon the attached Memorandum of Points and Authorities, the Declaration of Stephen G. Larson, the Declaration of Jason Cardiff, and all files and records in this case, and any further evidence as may be adduced at the hearing on this Motion.

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Dated: April 8, 2024 LARSON LLP

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By:

Stephen G. Larson

Hilary Potashner Jonathan Gershon

Attorneys for Defendant

JASON EDWARD THOMAS CARDIFF

28 LARSON

LOS ANGELES

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| 28         | 16 C.F.R. § 4.11(c), A   |
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## **MEMORANDUM OF POINTS AND AUTHORITIES**

## I. <u>INTRODUCTION</u>

This Indictment is the result of a years-long, clandestine, and joint criminal investigation of Cardiff by the Federal Trade Commission ("FTC"), the government's criminal investigators and prosecutors (the United States Postal Inspection Service ("USPIS")¹, the Department of Justice ("DOJ"), and the United States Attorney's Office ("USAO") (collectively "the Government")), and the court-appointed Receiver. Together, with the Government clearly at the helm, these governmental agencies and this court appointee abused their power and manipulated the civil court system to illegally build this criminal case against Cardiff.

The Government began its criminal investigation into Cardiff no later than July 24, 2018. Shortly thereafter, on October 10, 2018, the FTC filed a civil complaint against Cardiff and his company, Redwood Scientific Technologies, Inc., entitled *FTC v. Jason Cardiff et al.*, Case No. 5:18-CV-02104-DMG-PLA ("FTC Action"), and immediately moved for the appointment of Robb Evans & Associates LLC ("Robb Evans LLC" or the "Receiver") to serve as a receiver in the FTC Action.

Receivers serve at the direction of the Court. Their appointments give them extensive power and access to the businesses under receivership. They are, at all times, officers of the court, required to serve in a neutral capacity to assist the court in its judicial functions. Accordingly, while serving in these powerful positions, their actions are strictly governed by the Code of Conduct for United States Judges.

<sup>&</sup>lt;sup>1</sup> The USPIS is the federal law enforcement arm of the United States Postal Service; in part, the USPIS conducts criminal investigations related to alleged crimes involving the postal system, its employees, and its customers. *What We Do*, United States Postal Inspection Service, https://www.uspis.gov/about/what-we-do (last visited Feb. 12, 2024).

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The FTC, Receiver, and the Government were all well aware of the Receiver's ethical and legal responsibilities when they knowingly trampled over them. From the start, the FTC engineered the selection of a receiver whom the Government knew would provide them unfettered access and information about Cardiff outside the bounds of subpoenas, court orders, and the United States Constitution. And, once appointed, the Receiver immediately began delivering for the Government.

Within days of his appointment—and without ever alerting the Court or Cardiff—Brick Kane of Robb Evans LLC agreed to allow USPIS into Cardiff's business for a 10-hour inspection, allowing the Government to do a full-scale inventory of its business records complete with photographs and hard drive imaging. Shortly thereafter, the Receiver waived attorney-client privilege, directing his counsel to send routine updates and summaries of his findings about Cardiff and his business practices at Redwood to the Government for the sole purpose of assisting in the development of the criminal case. When it came time for the Government to acquire third-party records, the Receiver was again there for the Government, giving express consent for the release of any and all third-party records without the need for Court order or subpoena. The Receiver's active role in the building of this criminal case was a clear abuse of the trust and authority that the Court vested in him, having nothing to do with his administration of the businesses in receivership. Additionally, it amounted to fraud on the Court as his work on behalf of the criminal prosecution team was all intentionally hidden from the Court. What is more, time and time again, the Government, fully complicit and leading the efforts, knowingly and successfully tapped into the Receiver's access and power to secretly build its criminal case against Cardiff.

The joint task force's secretive work was extensive. After the FTC orchestrated the appointment of the Government-allied receiver, it also went to work helping build the Government's criminal case while prosecuting the FTC Action. As

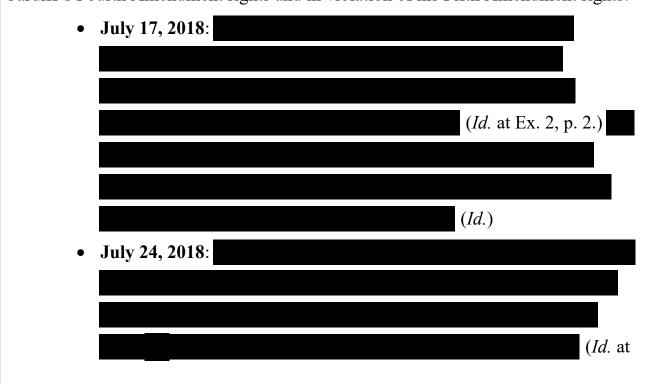
it engaged in civil discovery and learned information through its case, the FTC relayed its spoils to the Government to help build its criminal case. Documents, deposition transcripts, evaluations of friendly witnesses, and email communications from Cardiff's counsel all flowed from the FTC to the Government. This was far from a parallel investigation. Instead, this was a coordinated, concerted, and fully integrated effort by the Government, the FTC, and the Receiver to capitalize on the discovery and receivership process in the FTC Action to build a criminal case—all in violation of the Code of Conduct for United States Judges and Cardiff's constitutional rights.

The constitutional violations did not end there. After developing the criminal case behind closed doors, the FTC, Government, and Receiver coordinated the destruction of a massive amount of evidence and documents relating to Cardiff and his business practices. With the Government's express knowledge, the FTC and the Receiver requested that the Court order Cardiff to destroy key documents and permit the Receiver to do the same. When making these requests, they failed to alert Cardiff or the Court that there was a criminal case about to be filed. In the dark, the Court granted their requests. Documents and evidence containing customer information, exculpatory or otherwise, were destroyed. And only then did the Government reveal—through the unsealing of this Indictment—its criminal case. Failing to advise the Court of the entire picture while seeking destruction of evidence in this case was not only an egregious fraud on the Court, but a clear violation of Cardiff's constitutional rights to due process and a fair trial.

As a result of the Government's repeated misconduct and its violation of Cardiff's constitutional rights, Cardiff seeks dismissal with prejudice of the Indictment. In the alternative, Cardiff requests suppression of all evidence obtained by the Government through its unlawful criminal investigation. Moreover, Cardiff requests an evidentiary hearing to further develop the record in support of this Motion. *See Kastigar v. United States*, 406 U.S. 441 (1972).

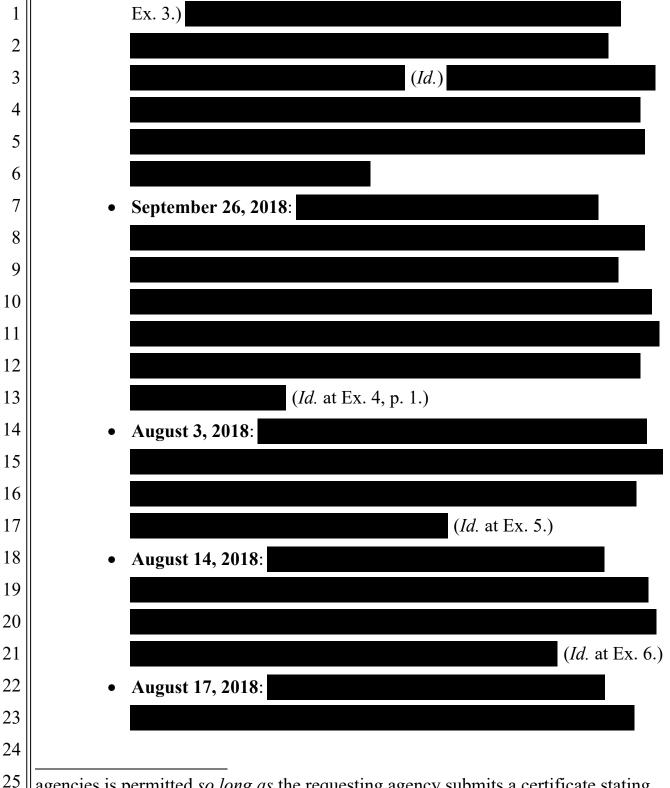
## II. STATEMENT OF FACTS

As evidenced in Exhibit 1<sup>2</sup>—a summary exhibit created by the defense detailing 710 separate communications between and among the Receiver, USPIS, FTC, DOJ, and/or USAO—the inescapably intertwined nature of the government's civil and criminal investigative efforts is undeniable. (Declaration of Stephen G. Larson ("Larson Decl."), Ex. 1.) In fact, the following chronology highlights how the Government utilized both the FTC Action (a civil lawsuit) and the appointed Receiver to acquire evidence for a criminal prosecution in circumvention of Cardiff's Fourth Amendment rights and in violation of his Fifth Amendment rights:



<sup>&</sup>lt;sup>2</sup> Exhibit 1 likely does not contain all the communications among these agencies as the Government has declined, despite repeated requests, to provide certain communications relating to its Cardiff investigation—seemingly based on claims of privilege or claims that certain communications fall outside of their discovery obligations.

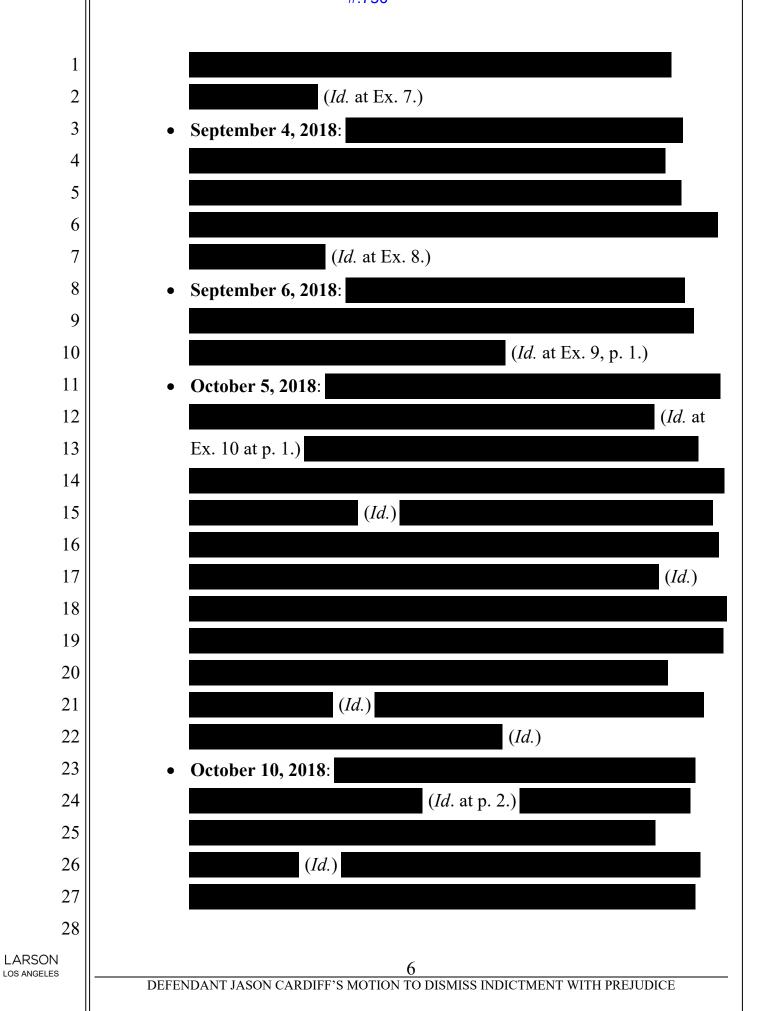
<sup>&</sup>lt;sup>3</sup> A certification submitted to the FTC in compliance with 16 C.F.R. § 4.11(c) is referred to as a "Request for Non-Public Materials and Certification of Intent to Maintain Confidentiality and Restrict Use to Law Enforcement Purposes." Under 16 C.F.R. § 4.11(c), the production of nonpublic records to requesting law enforcement



agencies is permitted so long as the requesting agency submits a certificate stating the nature of the law enforcement activity, the anticipated relevance of the information, and that the information will be kept confidential. Under this statute, the requesting agency must notify the submitter of the information being requested unless the requesting agency requests otherwise. 16 C.F.R. § 4.11(c).

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 $\begin{array}{c|c}
 & (Id.) \\
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 & (Id.)
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- October 10, 2018: The FTC files the FTC Action against Cardiff in his role as President and Chief Executive Officer of Redwood. (*Id.* at Ex. 11.) The matter was initially assigned to the Honorable S. James Otero but was transferred to the Honorable Dolly M. Gee on April 2, 2020.
- October 10, 2018: The FTC files an *ex parte* temporary restraining order ("TRO"), seeking *inter alia* the appointment of Robb Evans LLC as temporary receiver over, in relevant part, Redwood and the assets of Cardiff.<sup>4</sup> While the TRO was pending,

<sup>4</sup> Robb Evans LLC was a known ally of the FTC and DOJ. The company boasted about repeated nominations by both entities. Home Page, Robb Evans & Associates, LLC https://www.robbevans.com/ (last visited Feb. 18, 2024) ("We have been repeatedly nominated by the Federal Trade Commission, the Commodity Futures Trading Commission, the Securities and Exchange Commission, and the United States Department of Justice."); e.g., Fed. Trade Comm'n v. Assail, Inc., Case No. 6:03-CV-00007 (W.D. Tex. June 14, 2009) and related criminal prosecution USA v. Kimoto, Case No. 3:07-cr-30089-SPM-1 (S.D. Ill. July 14, 2010); Fed. Trade Comm'n v. AH Media Group, LLC, Case No. 19-CV-040220JD (N.D. Cal. Feb. 11, 2022); Fed. Trade Comm'n v. M&T Fin. Grp., Case No. CV17-06855-ODW(PLAX) (C.D. Cal. June 8, 2018); Fed. Trade Comm'n v. Al DocPrep Inc., Case No. CV17-07044-SJO (JCX) (C.D. Cal. May 7, 2018); Fed. Trade Comm'n v. Sale Slash, LLC, Case No. CV15-03107 PA (AJWX) (C.D. Cal. April 27, 2015); Life Alert Emergency Response, Inc. v. Connectamerica.com, LLC, Case No. LA CV13-03455 JAK (SSX) (C.D. Cal. June 3, 2014); Fed. Trade Comm'n v. American Mortg. Consulting Grp., LLC, Case No. SACV12-01561 DOC (C.D. Cal. Oct. 1, 2012); Fed. Trade Comm'n v. Data Med. Capital, Inc., Case No. SA CV 99-1266 AHS (EEX) (C.D. Cal. July 6, 2010); Fed. Trade Comm'n v. Lucaslaw Ctr., Inc., Case No. SACV 09-0770 DOC (ANX) (C.D. Cal. June 3, 2010); Fed. Trade Comm'n v. Loss Mitigation Services, Inc., Case No. SACV 09-0800 DOC (ANX) (C.D. Cal. Dec. 7, 2009); Fed. Trade Comm'n v. Nat'l Foreclosure Relief, Inc., Case No. SACV09117DOC(MLGX) (C.D. Cal. March 6, 2009); Fed. Trade Comm'n v. J.K. Publ'ns, Inc., Case No. CV 99-00044 ABC AJW (C.D. Cal. April 13, 2009); Fed. Trade Comm'n v. Universal Premium Servs., Case No. CV 06-0849 SJO (OPX) (C.D. Cal. June 8, 2006).

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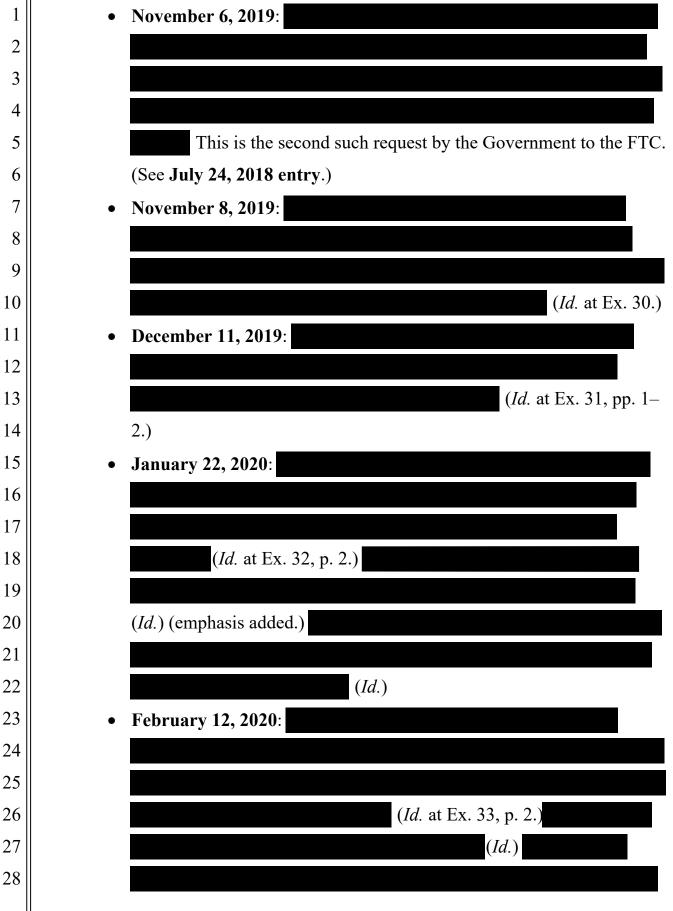
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| 4  | (Id. at Ex. 12.) The Proposed Order,  |
| 5  | which the Court adopted the same day, allowed the Receiver to                 |
| 6  | "cooperate with <i>reasonable</i> requests for information or assistance from |
| 7  | any state or federal civil or criminal law enforcement agency." (Id. at       |
| 8  | Ex. 13, p. 25.) (emphasis added.) Robb Evans LLC then begins serving          |
| 9  | as the Receiver. (Id. at Ex. 14, p. 2.)                                       |
| 10 | • October 10, 2018:   |
| 11 |   |
| 12 |   |
| 13 | (Id. at Ex. 15, p. 1.)  |
| 14 |   |
| 15 | (Id.)   |
| 16 | • October 12, 2018: Receiver takes possession of Redwood's offices and        |
| 17 | assets. (Declaration of Jason Cardiff ("Cardiff Decl."), ¶ 5.) While          |
| 18 | Cardiff is present, the Receiver does not seek any substantive                |
| 19 | information from him about the business operations or the pending             |
| 20 | FTC allegations. ( <i>Id</i> .)   |
| 21 | • October 18, 2018:   |
| 22 |   |
| 23 |   |
| 24 |   |
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| 26 | ( <i>Id.</i> at Ex. 16, p. 1.)  |
| 27 | • October 22, 2018:   |
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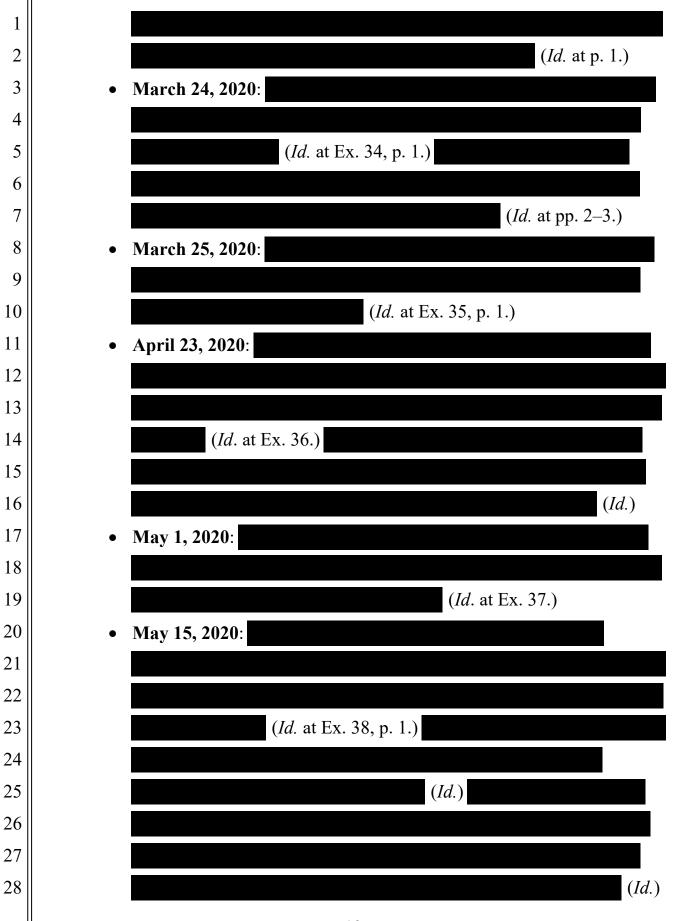
| 1  | (Id.) The Receiver's timekeeping records for this   |
|----|---|
| 2  | day note a 10.1-hour entry for "assist[ing] Christine Reins-Jarin." ( <i>Id</i> .             |
| 3  | at Ex. 14, p. 41.) Notably, the Receiver had not returned to Redwood                          |
| 4  | between October 12, 2018 and October 22, 2018. (Id.) Nor do his                               |
| 5  | records reflect that he obtained any information justifying his decision                      |
| 6  | to permit USPIS's warrantless search. (Id.)   |
| 7  | • November 8, 2018: At the FTC's request, the Court enters a                                  |
| 8  | preliminary injunction in the FTC Action, which continues the                                 |
| 9  | receivership imposed by the TRO. (Id. at Ex. 17, p. 7.)                                       |
| 10 | • November 30, 2018: On or around this date, the Receiver stops all                           |
| 11 | payments on Redwood's Google Suite account.5  |
| 12 | • November 2018: FTC issues several third-party subpoenas in the FTC                          |
| 13 | Action.   |
| 14 | • December 7, 2018: FTC takes Danielle Walker's deposition in the FTC                         |
| 15 | Action.   |
| 16 | • December 17, 2018:  |
| 17 |   |
| 18 |   |
| 19 | ( <i>Id.</i> at Ex. 18.)  |
| 20 | • January 7, 2019: The Receiver files its first Application for Order                         |
| 21 | Approving and Authorizing Payment of Receiver and Receiver's                                  |
| 22 | Counsel's Fees and Expenses from the inception of Receivership Estate                         |
| 23 | through November 30, 2018. (Id. at Ex. 19.) Attached to the                                   |
| 24 | Application is a declaration containing the Receiver's billings records                       |
| 25 | and a report of the Receiver's activities. (Id. at Ex. 14.) This report does                  |
| 26 |   |
| 27 | <sup>5</sup> The Receiver's bills and fees from this point forward do not record any payments |
| 28 | to Google for maintenance of Redwood's Google Suite account. ( <i>Id.</i> at Exs. 14, 65.)    |

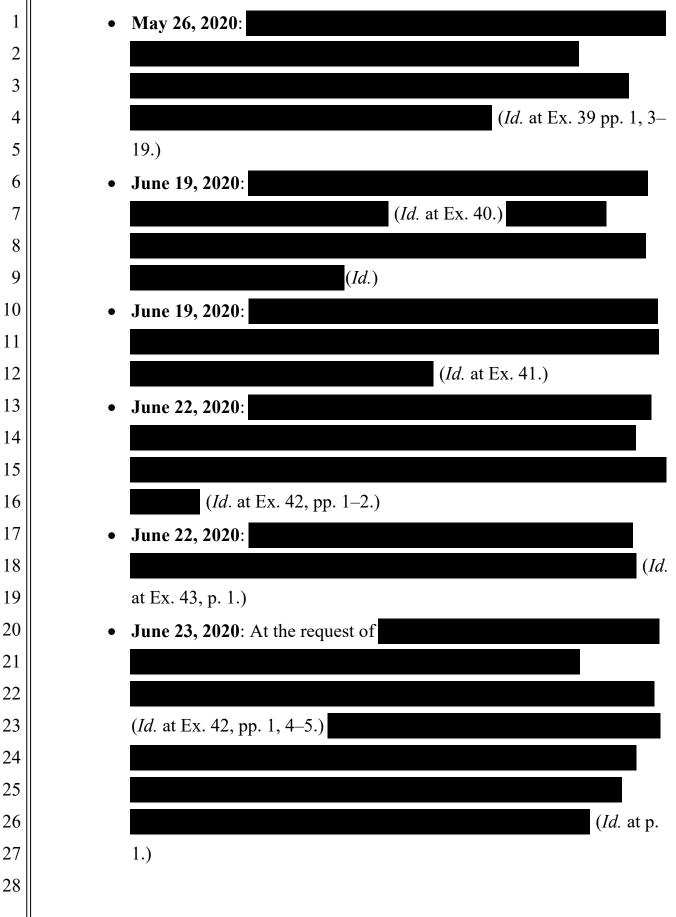
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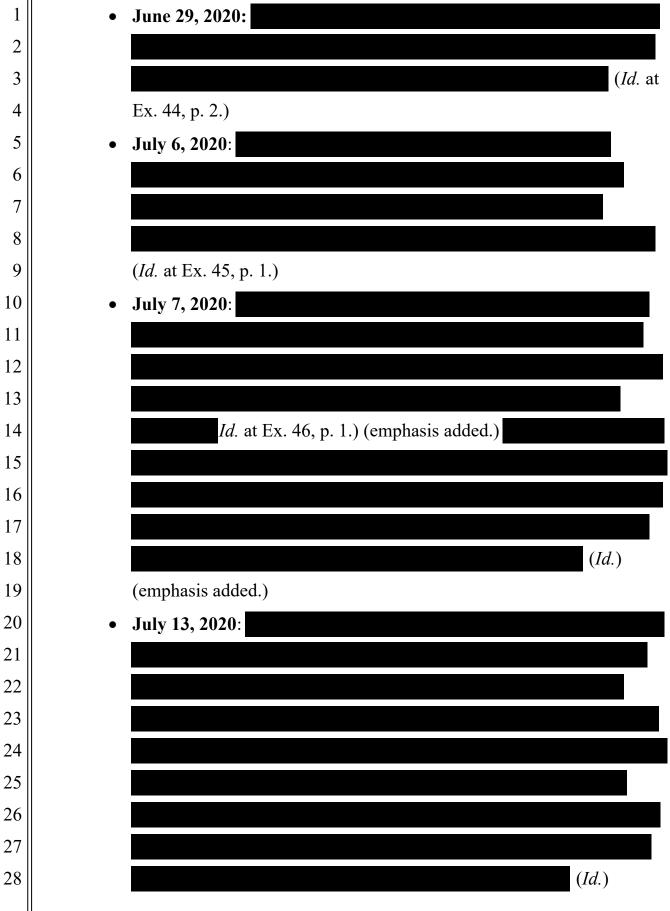
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| 1   | not mention the USPIS at all, let alone the                           |
| 2   | (Id. at Exs. 14, 19.) Moreover, despite the fact that                 |
| 3   |   |
| 4   | , Mr. Kane's billing records do not include these                     |
| 5   | conversations. (Id. at Exs. 14, 16, 19.)                              |
| 6   | • February 8, 2019: FTC serves written discovery on Jason Cardiff and |
| 7   | his wife Eunjung Cardiff in the FTC Action.                           |
| 8   | • March 22, 2019: FTC takes Julie Green's deposition in the FTC       |
| 9   | Action.   |
| 10  | • April 4, 2019:  |
| 11  |   |
| 12  |   |
| 13  |   |
| 14  | ( <i>Id.</i> at Ex. 20, p. 1.)  |
| 15  | • April 29, 2019:   |
| 16  |   |
| 17  |   |
| 18  |   |
| 19  | ( <i>Id.</i> at Ex. 22, p. 1.)  |
| 20  | • May 17, 2019:   |
| 21  |   |
| 22  |   |
| 23  | ( <i>Id.</i> at Ex. 23, p. 2.)  |
| 24  |   |
| 25  |   |
| 26  | ( <i>Id.</i> at p. 1.)  |
| 27  | • June 13, 2019:  |
| 28  |   |
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|------------|---|---|
| 2          |   |   |
| 3          |   | (Id. at   |
| 4          |   | Ex. 24, p. 2.)  |
| 5          | • | June 14, 2019:  |
| 6          |   |   |
| 7          |   | ( <i>Id.</i> at pp. 5–7.)   |
| 8          | • | July 29, 2019   |
| 9          |   |   |
| 10         |   | (Id. at Ex.   |
| 11         |   | 25.)  |
| 12         | • | September 23, 2019: The FTC files a joint motion for protective order           |
| 13         |   | for discovery. ( <i>Id.</i> at Ex. 26.) The proposed protective order fails to  |
| 14         |   | alert the Court that  |
| 15         |   |   |
| 16         |   |   |
| 17         |   | —a fact only known to the FTC, Receiver, and Government                         |
| 18         |   | at that time.   |
| 19         | • | September 24, 2019: The Court in the FTC Action enters a stipulated             |
| 20         |   | protective order prohibiting the disclosure of confidential, proprietary,       |
| 21         |   | or private information unless otherwise required or authorized by law           |
| 22         |   | based on the joint motion filed on September 23, 2019. ( <i>Id.</i> at Ex. 27.) |
| 23         | • | September 26, 2019: Mr. Cardiff and the FTC exchange initial                    |
| 24         |   | disclosures in the FTC Action.  |
| 25         | • | October 22, 2019:   |
| 26         |   |   |
| 27  <br>28 |   | (Id. at Ev. 28.)  |
| -0         |   | ( <i>Id.</i> at Ex. 28.)  |









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July 13, 2020: Cardiff and intervener VPL Medical file an ex parte 1 application to remove the Receiver from VPL because the Receiver has 2 suspended VPL's manufacturing operations and failed to pay vendors 3 and critical staff. (Id. at Ex. 48.) 4 5 July 14, 2020: The FTC files an opposition to the ex parte application to remove the Receiver. (Id. at Ex. 49.) 6 7 July 15, 2020: 8 9 (*Id.* at Ex. 50.) 10 11 12 July 16, 2020: In accordance with the FTC's July 14, 2020 opposition, 13 the Court enters an order denying the ex parte application to remove the Receiver. (Id. at Ex. 51.) 14 15 August 6, 2020: The FTC files a proposed final judgment in the FTC Action, which includes an order for the Cardiffs and "their officers, 16 agents, employees, and all other persons in active concert or 17 18 participation with any of them" to destroy customer information relating to his business and an order appointing Robb Evans LLC as a 19 permanent Receiver. (Id. at Ex. 52, pp. 28–29.) 20 21 August 11, 2020: 22 (*Id.* at p. 1.) 23 24 August 11, 2020: 25 (Id. at Exs. 26 53–59.) 27

| 1  |   |   |
|----|---|---|
| 2  |   | ( <i>Id</i> .)  |
| 3  | • | August 14, 2020:  |
| 4  |   |   |
| 5  |   | ( <i>Id</i> at Ex. 60, p. 1.)   |
| 6  | • | August 18, 2020:  |
| 7  |   |   |
| 8  |   | (Id. at Ex. 61.)  |
| 9  | • | August 21, 2020:  |
| 10 |   |   |
| 11 |   | (Id. at Ex. 62, p. 2.)  |
| 12 | • | August 26, 2020:  |
| 13 |   | ( <i>Id.</i> at Ex. 63, p. 1.)  |
| 14 | • | August 27, 2020:  |
| 15 |   |   |
| 16 |   | (Id. at Ex. 64.)  |
| 17 | • | September 2, 2020: The Receiver files another application requesting      |
| 18 |   | fees for it and its counsel's work for the period of October 1, 2019      |
| 19 |   | through June 30, 2020. In support of the application, Brick Kane          |
| 20 |   | submits a declaration describing the Receiver's work during the           |
| 21 |   | relevant period and attaching the Receiver's billing records. (Id. at Ex. |
| 22 | , | 65.) The declaration and attached billing records make no mention of      |
| 23 |   | assisting with the criminal investigation despite the aforementioned      |
| 24 |   | communications, including on  |
| 25 |   | (Id. at pp. 91, 96.)  |
| 26 | • | September 14, 2020:   |
| 27 |   |   |
| 28 |   |   |

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|-----|---|
| 1   |   |
| 2   | (Id. at Ex. 66.)  |
| 3   | • October 2, 2020:  |
| 4   |   |
| 5   |   |
| 6   | (Id. at Ex. 67, p. 1.)  |
| 7   | • October 9, 2020: The Court grants in part the FTC's motion for          |
| 8   | summary judgment and denies in part Cardiff's motion for summary          |
| 9   | judgment but defers ruling and judgment on the proper remedy pending      |
| 10  | the results of a relevant Supreme Court case. (Id. at Ex. 68.)            |
| 11  | • October 13, 2020:   |
| 12  |   |
| 13  |   |
| 14  | ( <i>Id.</i> at Ex. 69.)  |
| 15  | • November 6, 2020:   |
| 16  |   |
| 17  | (Id. at Ex. 70.)  |
| 18  | • November 19, 2020:  |
| 19  |   |
| 20  | (Id. at Ex. 76, p. 1.)  |
| 21  | • January 8, 2021: The Receiver files another application requesting      |
| 22  | fees for it and its counsel's work for the period of July 1, 2020 through |
| 23  | October 31, 2020. In support of the application, Brick Kane submits a     |

fees for it and its counsel's work for the period of July 1, 2020 through October 31, 2020. In support of the application, Brick Kane submits a declaration describing the Receiver's work during the relevant period and attaching the Receiver's billing records. (*Id.* at Ex. 71.) The declaration and attached billing records make no mention of assisting with the criminal investigation despite the aforementioned

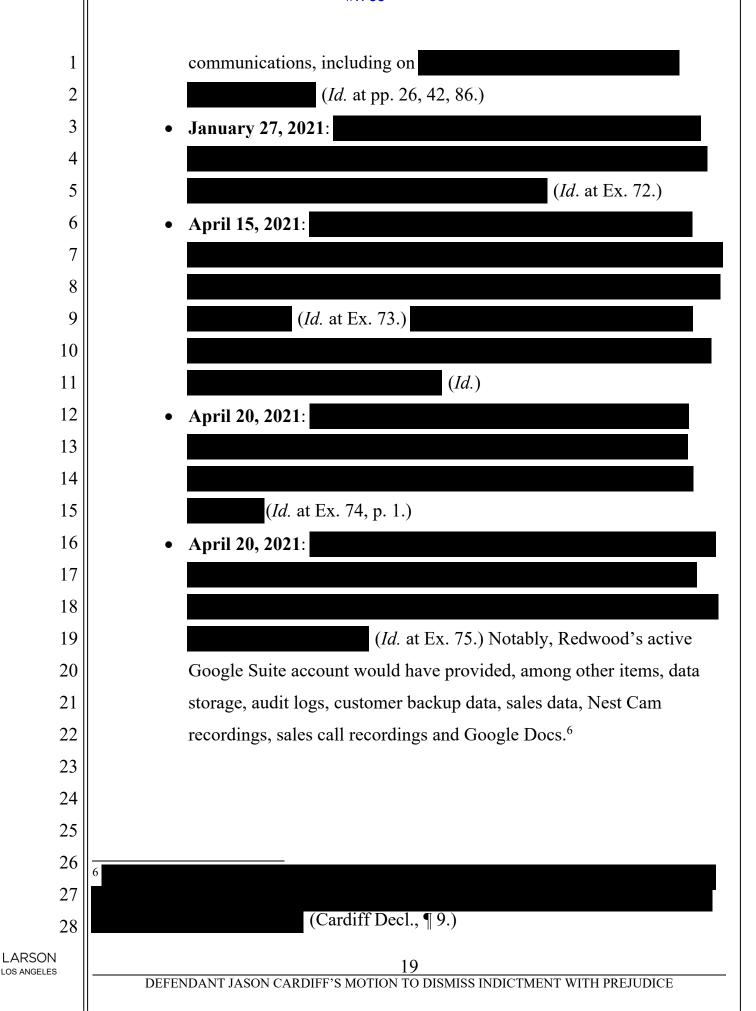
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| 1  | • April 20, 2021:  |
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| 2  | (Id. at  |
| 3  | Ex. 74, p. 1.)   |
| 4  | • April 21, 2021:  |
| 5  |  |
| 6  |  |
| 7  | (Id.)  |
| 8  | • April 30, 2021:  |
| 9  | ( <i>Id.</i> at Ex. 76, pp. 1–2.)  |
| 10 | • June 29, 2021: The Court enters an order declining to impose any       |
| 11 | monetary remedies, dissolving the Receivership, lifting the asset freeze |
| 12 | upon entry of judgment, and granting a permanent injunction. (Id. at     |
| 13 | Ex. 77.)   |
| 14 | • June 30, 2021:   |
| 15 |  |
| 16 |  |
| 17 | ( <i>Id.</i> at Ex. 78.)   |
| 18 | • July 6, 2021:  |
| 19 |  |
| 20 |  |
| 21 |  |
| 22 |  |
| 23 | ( <i>Id.</i> at p. 1; Ex. 80.)   |
| 24 |  |
| 25 |  |
| 26 |  |
| 27 | ( <i>Id.</i> at Ex. 79, p. 1.)   |
| 28 |  |

- August 26, 2021: The Court enters an order directing the FTC to submit a proposed judgment. (*Id.* at Ex. 81.)
  - **September 3, 2021**: The FTC files a proposed permanent injunction in the FTC Action, which includes the previous provision requiring that Cardiff destroy evidence in his possession and adds a new provision that prohibits the Receiver's ability to return customer information to Cardiff. (*Id.* at Ex. 82, pp. 3, 30–31, 61.)

(*Id.* at Ex. 83.)

- March 1, 2022: The Court in the FTC Action enters a permanent injunction, adopting the FTC's request to limit the Receiver's ability to share information and require that Cardiff destroy evidence. (*Id.* at Ex. 84, p. 24.)
- March 2022 (exact date unknown): The USAO presents its case against Cardiff to the Grand Jury. (ECF No. 1.)
- September 14, 2022: The Receiver submits a request in the FTC Action for an order permitting destruction of data and evidence related to Cardiff and Redwood's business operations because it was prohibited by the permanent injunction from returning the documents to Cardiff. (*Id.* at Ex. 85, p. 3:20–22; Ex. 86, ¶ 14.)

was likely used directly or indirectly by the Government to present its case against Cardiff to the Grand Jury. Significantly, there is no evidence that the Government complied with the requirement under the Freedom of Information Act to provide notice to the FTC and obtain written authorization from the FTC before utilizing information obtained pursuant to a request for non-public information in court. (*Id.* at Ex. 30.)

| 1  | • September 14, 2022:  |
|----|--|
| 2  |  |
| 3  | (Id. at Ex. 87.) The FTC does not object to  |
| 4  | the destruction request, despite its knowledge and participation in the              |
| 5  | Government's criminal investigation of Cardiff. Nor did the                          |
| 6  | Government take any action in response to the request, despite their                 |
| 7  | knowledge that the Receiver has made this request.                                   |
| 8  | • September 30, 2022: Absent objection, the Court grants the Receiver's              |
| 9  | September 14, 2022 request to destroy evidence related to Cardiff and                |
| 10 | Redwood's business operations. (Id. at Ex. 88.)                                      |
| 11 | • October 2, 2022:   |
| 12 | (Id. at Ex. 89.) Counsel for the Receiver subsequently confirms that the             |
| 13 | data and other tangible items were successfully destroyed pursuant to                |
| 14 | the Court's authorization. (Cardiff Decl., ¶ 8.) Accordingly, the                    |
| 15 | following evidence was ultimately lost or destroyed:                                 |
| 16 | (1) The complete content of Redwood's Google Suite account,                          |
| 17 | including Nest Cam recordings from Redwood office spaces,                            |
| 18 | sales call audio recordings, daily customer sale log sheets, audit                   |
| 19 | logs, and Google Hangout Chat <sup>8</sup> data;                                     |
| 20 | (2) Redwood's staff's daily-meeting handwritten logbooks;                            |
| 21 | (3) Redwood employee personnel files; and  |
| 22 | (4) Handwritten notes stored in Cardiff's office. ( <i>Id.</i> at ¶ 9.)              |
| 23 | • January 31, 2023: The Indictment against Cardiff returned by the                   |
| 24 | March 2022 Grand Jury is filed in this Action charging Cardiff with                  |
| 25 |  |
| 26 | 8 The Google Hangout Chat feature was utilized by Redwood staff to communicate       |
| 27 | internally about the daily operations of Redwood, which included conversations       |
| 28 | regarding rebilling and customer accounts, among other things. (Cardiff Decl., ¶ 4.) |

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- access device fraud under 18 U.S.C. § 1029(a)(5), aggravated identity theft under 18 U.S.C. § 1028A(a)(1), and two counts of witness tampering under 18 U.S.C. § 1512(b)(2)(B), all in relation to his business practices at Redwood. (ECF No. 1.)
- November 27, 2023: Cardiff is arrested, the Indictment against him is unsealed, and Cardiff is arraigned. (ECF Nos. 7, 11.)
- **December 6, 2023**: Cardiff is released on multiple pretrial release conditions, including that he abide by a curfew and remain in the custody of Stephen Cochell, one of his attorneys. (ECF No. 21.)

#### III. **ARGUMENT**

- The Government Violated Cardiff's Due Process Rights and A. Circumvented His Fourth Amendment Rights By Conducting a Joint Civil Action and Criminal Investigation in Bad Faith
  - The Court Should Dismiss an Indictment When the Government 1. Engages in a Civil Action and a Criminal Investigation in Bad Faith

Generally, it is permissible for the Government to conduct "parallel civil and criminal investigations," provided the investigations remain separate and comply with the Fifth Amendment Due Process Clause. U.S. v. Kordel, 397 U.S. 1, 11–12 (1970); U.S. v. Stringer, 535 F.3d 929, 936 (9th Cir. 2008). The government may conduct parallel civil and criminal investigations without violating the due process clause, so long as it does not act in bad faith. Stringer, 535 F.3d at 936. Bad faith exists where the government (1) conducts a covert criminal investigation under the guise of a civil action; (2) engages in deceit or affirmative misrepresentations regarding the true purpose of the investigation; or (3) engages in conduct which demonstrate "special circumstances" that might suggest the unconstitutionality or impropriety of a criminal prosecution. See Kordel, 397 U.S. at 12–13; Stringer, 535 F.3d at 937 (dismissal or suppression of evidence may be warranted "where the

When a civil investigation becomes "inescapably intertwined with the criminal investigation conducted by the Department of Justice" (as is the case here), it "negate[s] the existence of parallel investigations." *U.S. v. Scrushy*, 366 F.Supp.2d 1134, 1141 (N.D. Ala. 2005). Moreover, when the government "manipulate[s] the simultaneous investigations for its own purpose" it "departs from the proper administration of justice." *Id.* (emphasis added). Thus, when the government is suing a defendant civilly and conducting a criminal investigation against him at the same time, the government must inform the defendant of the criminal investigation. *See id.* at 1139–40 ("Failing to advise [the defendant] about the criminal investigation of which he was a target . . . cannot be said to be in keeping with the proper administration of justice. Our justice system cannot function properly in the face of such cloak and dagger activities by those charged with upholding the integrity of the justice system.").

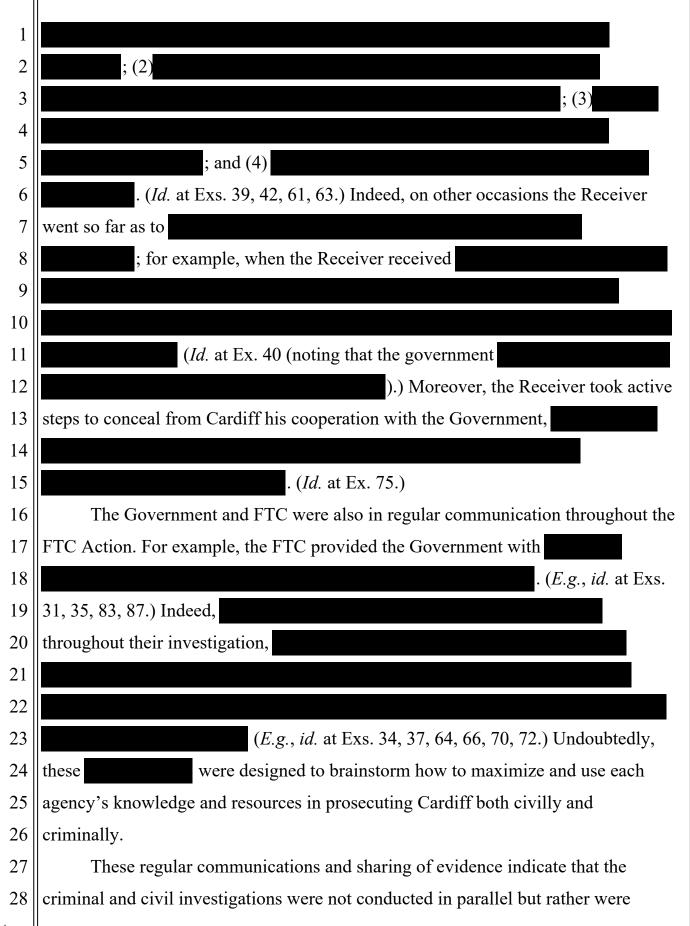
Federal courts have supervisory authority over the manner in which federal law enforcement agencies exercise their power to conduct investigations and may find dismissal or suppression of evidence as an appropriate remedy to governmental misconduct. *Rea v. United States*, 350 U.S. 214, 217 (1956); *Stringer*, 535 F.3d at 937, 940–42; *U.S. v. Dahlstrum*, 493 F.Supp. 966, 975 (C.D. Cal. 1980) (mandating dismissal of an indictment where the Internal Revenue Service issued a civil summons for the purpose of gathering evidence for a criminal prosecution).

The Government Utilized the FTC Action to Develop a Criminal
 Case Against Cardiff

As early as July 17, 2018—many months before the FTC Action was initiated—the Government began to coordinate with the FTC to jointly investigate Cardiff. On July 24, 2018,

seeking materials related to Redwood and Cardiff. (Larson Decl.,

| 1  | Ex. 3.)  |
|----|--|
| 2  |  |
| 3  | (Id.) As such, the USPIS explicitly stated that it was                                   |
| 4  | before the FTC Action was even filed.  |
| 5  | On October 5, 2018,  |
| 6  |  |
| 7  | (Id. at Ex. 10.) Five days later, on October 10, the                                     |
| 8  | FTC filed the FTC Action and immediately requested the appointment of Robb               |
| 9  | Evans LLC as a temporary receiver. ( <i>Id.</i> at Exs. 11, 13.) The proposed order      |
| 10 | submitted by the FTC, which the Court adopted, authorized the Receiver to                |
| 11 | "cooperate with reasonable requests for information or assistance from any state or      |
| 12 | federal civil or criminal law enforcement agency." (Id. at Ex. 13, p. 25.) (emphasis     |
| 13 | added.)  |
| 14 | Eight days later, on October 18, 2018,   |
| 15 |  |
| 16 |  |
| 17 | (Id. at Ex. 16, p. 1.) Thus, after the   |
| 18 | USPIS failed to obtain information   |
| 19 | , it worked with the FTC to have a receiver appointed (which had previously              |
| 20 | cooperated with the FTC and USPIS), and shortly thereafter, the Receiver provided        |
| 21 | consent for  |
| 22 | While the Receiver's appointment allowed for cooperation with <i>reasonable</i> requests |
| 23 | by law enforcement, cooperation to the level of  |
| 24 | within days of appointment was   |
| 25 | anything but reasonable. Yet, this early action set the tone for the intimate            |
| 26 | collaboration between the Government, the FTC, and the Receiver which continued          |
| 27 | throughout the course of the FTC Action. For example, the Receiver went on to (1)        |
| 28 |  |
|    | 25   |



1 wholly intertwined and all but formally integrated. See Scrushy, 366 F.Supp.2d at 2 1139 ("To be parallel, by definition, the separate investigations should be like the 3 side-by-side train tracks that never intersect."). As such, the failure to inform Cardiff of the criminal investigation while forcing him to defend himself and participate in 4 5 the civil processes associated with the FTC Action in and of itself necessitates dismissal. But here, the violations go far beyond the failure to notify Cardiff. 6 shortly after the FTC had a 7 known ally appointed as the Receiver, and the subsequent 8 9 indicates that, from the onset, the FTC Action was intended to serve as a vehicle and stalking horse 10 for building a criminal case against Cardiff. Indeed, the Receiver's May 26, 2020 11 12 makes it abundantly clear that the Receiver became part and 13 parcel of the FTC-DOJ-USPIS prosecution team. Thus, the Government conducted a covert criminal investigation under the guise of the FTC Action. As such, the 14 government acted in bad faith and the Indictment must be dismissed. 15 3. The Government Engaged in Trickery to Deceive Cardiff Into 16 Believing No Criminal Investigation Was Taking Place 17 18

The Indictment also must be dismissed because the government deceived Cardiff into believing that the investigation was exclusively civil in nature. (*See Stringer*, 535 F.3d at 940; *Kordel*, 397 U.S. at 12–13).

Preliminarily, by obtaining evidence directly from the Receiver and FTC, the Government was circumventing the normal subpoena and warrant procedures which would have provided Cardiff with notice of the criminal investigation. Moreover, the Government took additional steps to ensure that Cardiff was left in the dark regarding the criminal investigation. For example, (1) the Government submitted

(2) the FTC identified

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; and (3) the Government allowed the Receiver

L(Larson Decl., Exs. 3, 13, 29, 75.)

Accordingly, the government also acted in bad faith by taking affirmative steps to intentionally deceive Cardiff into believing there was only a civil investigation. This too necessitates the dismissal of the Indictment.

# B. The Government Violated Cardiff's Due Process Rights By Failing to Preserve Potentially Exculpatory Evidence

Dismissal is the Appropriate Remedy Where the Government
 Fails to Preserve Potentially Exculpatory Evidence in Bad Faith

Where the government fails to preserve potentially exculpatory evidence in bad faith, their conduct is considered a due process violation. *U.S. v. Robertson*, 895 F.3d 1206, 1211 (9th Cir. 2018); *Arizona v. Youngblood*, 488 U.S. 51, 58 (1988). Specifically, a due process violation occurs where the following elements exist: (1) the government acted in "bad faith" in failing to preserve potentially exculpatory evidence; (2) the unavailable evidence possessed potentially exculpatory value that was apparent before the evidence was destroyed; and (3) the defendant is unable to obtain comparable evidence by other reasonable means. *California v. Trombetta*, 467 U.S. 479, 489 (1984); *Youngblood*, 488 U.S. at 58. Whether "bad faith" exists turns on whether the government knew that the evidence at issue had potentially

<sup>&</sup>lt;sup>9</sup> "Exculpatory" evidence is evidence that tends to prove the innocence of the defendant (i.e., it is favorable to the defense). *U.S. v. Bruce*, 984 F.3d 884, 895 (9th Cir. 2021). "Exculpatory" does not mean that it must result in the defendant's acquittal or benefit the defense in every regard; rather, "exculpatory" describes a broader category of evidence that, if disclosed and used effectively, could make the difference between conviction and acquittal. *Id*.

exculpatory value at the time it was lost or destroyed. *Youngblood*, 488 U.S. at 56–57 n. \*; *Robertson*, 895 F.3d at 1211.

Where the government destroys potentially exculpatory evidence in bad faith, the appropriate remedy is dismissal of the indictment. *U.S. v. Cooper*, 983 F.2d 928, 929, 933 (9th Cir. 1993) (upholding dismissal of an indictment where the government acted in bad faith by destroying the defendants' chemical laboratory equipment despite repeated suggestions of its potential exculpatory nature); *U.S. v. Zaragoza-Moreira*, 789 F,3d 971, 982 (9th Cir. 2015) (directing the district court to dismiss the indictment where the government destroyed potentially exculpatory video evidence in bad faith); *U.S. v. Chen*, 605 F.2d 433, 435 (9th Cir. 1979) (noting that federal agents' intentional destruction of currency form was "unjustified and inexcusable"). As explained below, the Indictment must be dismissed because the government knowingly permitted the destruction of potentially exculpatory evidence in bad faith.

# 2. The Government Permitted Destruction of Potentially Exculpatory Evidence

The Government contends that Cardiff enrolled Redwood customers in autoship programs and charged their credit cards without their permission. Cardiff denies these allegations. Redwood's communications with customers and its use of their credit cards were carefully documented by Cardiff and his team at Redwood in the form of sales call recordings, Nest Cam recordings, staff meeting handwritten logbooks, customer sale log sheets, handwritten notes, and data reports of customer charges and rebills, among other things. (Cardiff Decl., ¶¶ 3–4.) Many of these records were stored electronically on Redwood's Google Suite account. (*Id.* at ¶ 3.) It is precisely these documents and recordings that Cardiff would, of course, use to establish that the allegations are false.

However, on April 20, 2021, the Government allowed the Receiver

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| 1  | (Larson Decl., Ex. 75.) This decision invariably led to the  |
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| 2  | destruction of data associated with the account. (Id. at Ex. 76.)  |
| 3  | Then, on March 1, 2022, the Court entered a permanent injunction which (1)   |
| 4  | ordered Cardiff to destroy any documents containing customer information, and (2)  |
| 5  | prohibited the Receiver from returning any documents containing customer   |
| 6  | information to Cardiff. (Id. at Ex. 84, pp. 24–25, §§ XVIII(A)(2), (B).) Although  |
| 7  | these provisions were proposed by the FTC  |
| 8  | the Government failed to object or otherwise take any  |
| 9  | measure to preserve the documents. (Id. at Ex. 83.) Months following this order, on  |
| 10 | September 14, 2022, the Receiver requested that the Court authorize him to destroy   |
| 11 | the documents containing customer information because he was prohibited from   |
| 12 | returning them to Cardiff. (Id. at Ex. 85.) The FTC  |
| 13 |  |
| 14 | (Id. at Ex. 87.) Nonetheless, neither the FTC nor the Government objected or   |
| 15 | otherwise alerted the Court, and the Court thereafter entered the order and the  |
| 16 | Receiver, who is now deceased, ultimately destroyed the documents. ( <i>Id.</i> at Ex. 88;   |
| 17 | Cardiff Decl., ¶¶ 8, 14.)  |
| 18 | The Government's case against Cardiff revolves around how Redwood  |
| 19 | operated on a daily basis. However, Cardiff is unable to adequately prepare a  |
| 20 | defense because the recordings and documents reflecting the daily operations of  |
| 21 | Redwood—which would potentially and actually refute the Government's criminal  |
| 22 | allegations against him—were destroyed with the Government's consent and notice.   |
| 23 | (Larson Decl., Exs. 84, 88.) <sup>10</sup> Specifically, these recordings and documents would  |
| 24 |  |
| 25 | The Government may argue that allowing Cardiff and the Receiver to destroy this  |
| 26 | potentially exculpatory evidence was not in bad faith because it preserved copies of some or all of these records. However, despite Cardiff's requests, the Government |
| 27 | has refused to advise Cardiff whether these specific categories of evidence were   |
| 28 | copied or produced. (Larson Decl., ¶¶ 92–93.) Moreover, the Government has   |

have shown that Redwood's customers were presented with clear options, including the ability to engage in a one-time sale or the monthly rebilling system. (Cardiff Decl., ¶ 10.) The Nest Cam video and telephone audio recordings in particular would have provided the exact content of the conversations that occurred between Redwood and its customers, refuting the Government's claim that customers were enrolled in the monthly rebilling system without their express authorization and that Cardiff directed the destruction of evidence. (Id. at ¶ 11.) The employees' daily handwritten logbooks, which were used to document discussions with Cardiff, would have further demonstrated that Cardiff gave clear instructions regarding the enrollment process, including the need for express consent prior to charging any customer's credit card. (Id. at ¶ 12.) Likewise, Cardiff's own handwritten notes and the daily customer sales log sheets would have demonstrated the protocols that he had in place to ensure that Redwood's customers who participated in the monthly rebilling plan did so with their prior authorization. (Id. at ¶ 13.) Finally, the Google Suite audit logs would have shown that emails and documents were not deleted by Redwood employees, corroborating the fact that Cardiff did not order the destruction of any evidence as charged in the Indictment. (Id.  $\P$  11.) The potentially exculpatory nature of this lost evidence is obvious and apparent and goes directly to the heart of what is at issue in this case. Moreover, both Mr. Kane and Robb Evans (the owner of Robb Evans LLC) passed away in the Fall of 2021 and the company

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produced over 17.8 million pages of documents and many of these exculpatory documents are handwritten and cannot be found via electronic searches. (*Id.*) Thus, even if the Government did claim that they copied and produced the potentially exculpatory evidence, Cardiff would have no way to verify the accuracy of this claim, nor would he actually be able to locate the documents without incurring enormous time and cost. As such, even if the destroyed records were copied and produced (which the Government has not confirmed), by ordering Cardiff and the Receiver to destroy the records, keeping the only copy, and then producing them intermixed with millions of pages of other documents, the potentially exculpatory evidence would still be functionally unavailable to Cardiff and thus the destruction remained prejudicial.

itself dissolved in June 2023. (*Id.* at ¶ 14.) As such, the prejudice caused by the destruction of this evidence cannot be cured by calling these witnesses to testify regarding the contents of the destroyed recordings and documents. The Government acted in bad faith—in clear violation of Cardiff's due process rights—by permitting the destruction of this potentially exculpatory evidence. *Youngblood*, 488 U.S. at 56–57 n.\*; *Robertson*, 895 F.3d at 1211.<sup>11</sup>

# C. The Government Engaged in Fraud on the Court by Procuring and Utilizing Appointment of a Receiver, Omitting Material Facts from the Protective Order, and Failing to Inform the Court of the Significance of its Destruction of Evidence Orders

The Indictment also must be dismissed based on the government's fraud on the Court in the FTC Action. "Fraud on the Court" is "fraud which does or attempts to, defile the [C]ourt itself, or is a fraud perpetrated by officers of the [C]ourt so that the judicial machinery cannot perform in the usual manners its impartial task of adjudging cases that are presented for adjudication." *U.S. v. Sierra Pac. Indus.*, 100 F.Supp.3d 948, 955 (E.D. Cal. 2015) (quoting *Appling v. State Farm Mut. Auto. Ins. Co.*, 340 F.3d 769, 780 (9th Cir. 2003)) (cleaned up). To determine if fraud on the Court exists, courts look to whether the fraudulent conduct "harmed the integrity of the judicial process." *U.S. v. Estate of Stonehill*, 660 F.3d 415, 444 (9th Cir. 2011) (quoting *Alexander v. Robertson*, 882 F.2d 421, 424 (9th Cir. 1989) (cleaned up). As part of this analysis, courts consider whether the "fraud prevents the opposing party from fully and fairly presenting his case" and whether the fraud "involve[d] an unconscionable plan or scheme which is designed to improperly influence the

potentially exculpatory, it was actually materially exculpatory.

<sup>&</sup>lt;sup>11</sup> Notably, "the Due Process Clause of the Fourteenth Amendment, as interpreted in *Brady*, makes the good or bad faith of the State irrelevant when the State fails to disclose to the defendant material exculpatory evidence." *Youngblood*, 488 U.S. at 57. Thus, even if the Government did not act in bad faith (and it did), the Indictment still must be dismissed because here the destroyed evidence was more than just

[C]ourt in its decision." *Sierra Pac. Indus.*, 100 F.Supp.3d at 955 (quoting *Abatti v. C.I.R.*, 859 F.2d 115, 119 (9th Cir. 1988) and *Pumphrey v. K.W. Thompson Tool Co.*, 62 F.3d 1128, 1131 (9th Cir. 1995) (cleaned up)).

Non-disclosure amounts to fraud on the Court if it was "so fundamental that it undermined the workings of the adversary process itself" or if it would have significantly impacted the Court's decision and the withheld information would have significantly changed the information available to the district court. *Sierra Pac. Indus.*, 100 F.Supp.3d at 956 (quoting *Estate of Stonehill*, 660 F.3d at 445–46) (cleaned up).

1. The Government Committed Fraud on the Court By Omitting and Concealing Material Facts

Here, the Government first committed fraud on the Court when it worked with the FTC to procure a Receiver for the claimed purpose of "protecting assets," when the Government actually intended to use the Receiver

and to otherwise collect and provide additional evidence to the Government outside the normal procedures for subpoenas and warrants. (Larson Decl., Ex. 13.) Indeed, at no point did the FTC or Government disclose to the Court that they were using the Receiver, an officer of the Court, as a *de facto* investigating agent. In fact, the Receiver omitted virtually all of its interactions with the Government in the time entries that it submitted to the Court in support of its fee applications and reports. However, at no time did the FTC or Government bring these critical omissions to the Court's attention.<sup>12</sup>

<sup>&</sup>lt;sup>12</sup> To the extent the Government claims that grand jury secrecy prevented disclosure of the Receiver's extensive cooperation and communications with the Government to the Court, there is no indication that the FTC or the Government attempted to alert the Court to the full story outside the presence of the FTA Action defendants—through an *in camera* filing or otherwise.

The Government also perpetrated fraud on the Court when it coordinated with the FTC in omitting key material facts when the FTC lodged the proposed protective order in the FTC Action. The Court entered the protective order on September 24, 2019. (Id. at Ex. 27.) However, the Court did so without first being advised that a substantial amount of nonpublic information had already been released to the Government by the Receiver. Because the Court's protective order was expressly designed to create rules to avoid the dissemination of confidential, proprietary, or private information, the FTC, Receiver or the Government should have informed the Court of these activities. Instead, by choosing not to share this critical information, they led the Court into unwittingly entering into a protective order that was not retroactive and did <u>not</u> apply to these previously-shared documents. Moreover, and perhaps most significantly, the Government perpetrated fraud on the Court by allowing the Court to approve requests for the destruction of documents containing customer information, despite the Government's knowledge that the evidence had potentially exculpatory value in its future criminal case. (*Id.* at Exs. 51, 82, 84–89.) Indeed, the Government was aware that the FTC requested that the Court order Cardiff to destroy this exculpatory evidence and prohibit the

Receiver from providing this evidence to Cardiff but failed to object or intervene in

any way. (E.g., id. at Exs. 52, 83.) Then, unable to return the documents, the

Receiver requested to destroy the records. (*Id.* at Exs. 85–86.) The Government was also aware of this request, but again failed to object or intervene in any way. (*Id.* at

Ex. 87.)

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Without the benefit of knowing that there was an ongoing criminal investigation and that the documents and recordings containing customer information constituted exculpatory evidence, the Court approved both requests and the documents and recordings were ultimately destroyed. (*Id.* at Exs. 84, 88.) The withheld information would have significantly impacted the Court's decision to approve the destruction requests because a court would never enter an order

requiring destruction of exculpatory evidence on the eve of a criminal prosecution.

Accordingly, the Government's conduct in committing fraud on the Court necessitates dismissal of the Indictment.

 The Government Committed Fraud on the Court By Co-opting the Receiver and Using Him to Assist in the Criminal Investigation in Violation of His Fiduciary Duties

The Government also committed fraud on the Court by co-opting the Receiver and urging him to violate his fiduciary duties to Cardiff to further the Government's criminal investigation. A Receiver "receives her power and authority directly from the court and therefore is subject to the court's directions and orders in the discharge of her official duties." Fed. Trade Comm'n v. On Point Glob. LLC, 2020 WL 5819809, at \*2 (S.D. Fla. Sept. 30, 2020); see also SEC v. Capital Consultants, LLC, 397 F.3d 733, 738 (9th Cir. 2005); North American Broadcasting, LLC v. U.S., 306 Fed.Appx. 371, 373 (9th Cir. 2008). Once appointed, a Receiver is considered "a neutral officer of the Court," not an arm of a government agency. On Point Glob. LLC, 2020 WL 5819809, at \*2 (quoting Sterling v. Stewart, 158 F.3d 1199, 1201 (11th Cir. 1998) (cleaned up); see also SEC v. Schooler, 2015 WL 1510949, at \*2 (S.D. Cal. Mar. 4, 2015). As such, a Receiver "should be impartial between the parties and avoid the appearance of impropriety." Id. at \*3 (citing Code of Conduct for United States Judges, Canons 2, 3(A)(1) (2014); Model Code of Judicial Conduct R. 1.2, 2.2 (2010)). A Receiver is only partial to the Receivership estate because the Receiver owes a "fiduciary duty to the owners of the property under his care' and thus must 'protect and preserve' the [R]eceivership estate's assets 'for the benefit of the person ultimately entitled to it." Id. (quoting Sovereign

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<sup>&</sup>lt;sup>13</sup> The propositions cited to by *Schooler* remain the same in the current versions of both the Code of Conduct for United States Judges and Model Code of Judicial Conduct. The canon and rule numbers, respectively, remain the same in the current versions of the publications.

Under these principles, a Receiver should abide by the following ethical standards at a minimum:

- 1. The Receiver owes a fiduciary duty to the Court and to the eventual owners of the Receivership estate's assets;
- 2. The Receiver thus has a duty to protect, preserve, administer, and distribute appropriately the receivership estate's assets and must advocate, to the Court, courses of action that are consistent with these duties;
- 3. The Receiver may engage in appropriate *ex parte* communication with the parties where necessary to either carry out the Receiver's duties or effectuate discovery;
- 4. The Receiver, however, is obligated to remain unbiased between the parties in the litigation and must not take positions or advocate for actions primarily for the benefit of one party unless such positions or actions are consistent with the Receiver's fiduciary duties; and
- 5. The Receiver must avoid the appearance of impropriety so as to maintain confidence in the impartiality of the judiciary.

Schooler, 2015 WL 1510949, at \*3-\*4.

Here, the Government prompted, persuaded, and permitted the Receiver to violate his fiduciary duties and exhibit bias in favor of the Government on several occasions. The October 10, 2018 TRO appointing the Receiver provided limitations on the Receiver's ability to share information; the TRO allowed cooperation with other law enforcement agencies only upon a *reasonable request* from law enforcement. (Larson Decl., Ex. 13, p. 25, § XVI(T).) Barely a week later, on October 18, 2018, the Receiver

(Id. at Ex. 16.) On October 22,

2018, the Receiver's team "assisted" the USPIS with

(*Id.*, Ex. 14, p. 41; Ex. 16, p. 1.) 2 of 3 Redwood's office cannot be considered a "reasonable request" from law enforcement given the requirements of the Fourth Amendment. Nor could it be 4 5 justified as a reasonable step to advance the goals of a receivership. As such, the Receiver's is evidence of the 6 Receiver's bias against Cardiff and a violation of his fiduciary duties at the behest of 7 8 the government. 9 As explained in Section III.A.2, *supra*, there are numerous other examples of 10 the government instrumentalizing the Receiver to aid the criminal investigation, despite knowing that doing so would violate the Receiver's fiduciary duties to 11 Cardiff. For example, the Receiver gave consent 12 13 provided the government with vast amounts of information, and even alerted the Government to 14 activities which were far afield of the Receivership estate. Indeed, the Receiver's 15 waiver of privilege dispensed with any semblance of impartiality and simply 16 confirms that the Receiver was integrated into the prosecution team. 17 18 Reflective of that integration, the Receiver and the Government were in constant contact regarding Cardiff from the moment the Receiver was appointed in 19 October 2018. This use of the Receiver as a quasi-governmental criminal 20 investigator was never disclosed to the Court and would never have been authorized. 21 Indeed, the Receiver omitted virtually all of its interactions with the Government in 22 23 its fee applications and reports to the Court. Accordingly, by using the Receiver to 24 aid in their criminal investigation, despite knowing that such assistance violated the Receiver's fiduciary duties, the Government engaged in a fraud on the Court which 25 necessitates dismissal of the Indictment. 26 27 28

# D. The Pre-Indictment Delay of Prosecution Prejudiced Cardiff's Right to Prepare a Defense and Secure a Fair Trial

The ability of the accused to prepare his defense is a fundamental aspect of our adversary system. *Kinney v. Lenon*, 425 F.2d 209, 210 (9th Cir. 1970). A preindictment delay may lead to the denial of a defendant's rights to due process of law. *U.S. v. Lovasco*, 431 U.S. 783, 790 (1977). In considering whether a preindictment delay requires dismissal of an indictment, a Court must first determine whether the defendant suffered actual prejudice because of the delay. *U.S. v. Swacker*, 628 F.2d 1250, 1254 (9th Cir. 1980). Showing that witnesses have been lost or that evidence has become unavailable due to the delay suggests actual prejudice. *U.S. v. Mills*, 641 F.2d 785, 788 (9th Cir. 1981).

As detailed above, the Government began investigating Cardiff in July 2018. By October 2018, the Government was well aware that the FTC had filed a Complaint, alleging that Cardiff enrolled his Redwood customers in a monthly rebilling scheme without authorization. Within days of the filing of the FTC Action, the Government had completed an exhaustive

. The Government then engaged in years of coordination with the FTC and the Receiver,

discussing the details of the credit card fraud case being developed against Cardiff through the FTC Action.

By no later than August 2020, the Government was also well aware of the allegations now in the Indictment that Cardiff had engaged in evidence tampering back in 2018. The Government knew about these claims through its extensive work with the FTC and its review of the FTC's 2020 motion for summary judgment which expressly accused Cardiff of this obstruction and the Receiver's January 7, 2019 report. (Larson Decl., Ex. 14, p. 16; Ex. 90, p. 46.)

Nonetheless, the Government did not indict Cardiff in 2018, 2019, 2020, 2021, or 2022. During this delay, on April 20, 2021, the Government allowed the

, destroying this Receiver to 1 potentially exculpatory evidence. (Larson Decl., Ex. 75.) Then, the Government 2 3 continued to stand on the sidelines as it knowingly watched the FTC and the Receiver seek and obtain court orders in 2022 to destroy additional critical evidence 4 5 pertaining to Cardiff and his Redwood business operations. (Id. at Exs. 84, 88.) Moreover, during this delay, key witnesses who could have testified regarding the 6 7 unconstitutional coordination between the Government, the FTC, and the 8 Receiver—Brick Kane and Robb Evans—passed away. 9 In January 2023, after permitting key evidence to be destroyed, the 10 Government sought and obtained this Indictment reaching back to the conduct that it had been aware of since 2018. Because the Government's pre-indictment delay has 11 substantially prejudiced Cardiff's constitutional right to prepare a defense and 12 13 secure a fair trial, this case should be dismissed. **CONCLUSION** 14 IV. 15 Based on the foregoing, Cardiff requests dismissal with prejudice of the Indictment. In the alternative, Cardiff requests suppression of all evidence obtained 16 by the Government through its unlawful criminal investigation. Additionally, 17 18 Cardiff requests an evidentiary hearing to further develop the record in support of this Motion. 19 20 21 Dated: April 8, 2024 LARSON LLP 22 23 24 Stephen G. Larson 25 Hilary Potashner Jonathan Gershon 26 Attorneys for Defendant 27 JASON EDWARD THOMAS CARDIFF 28